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Introduction

This is a report on the quality of the rail safety statistical release and data portal tables. It helps users to understand the quality of our statistics, and also ensures ORR is compliant with the three quality principles in the Code of Practice for Official Statistics¹.

The quality report covers the following areas:

- **Methodology** – detail on the various data sources, methodology used to compile the statistics and changes to data previously published;
- **Historic background** – a background to rail safety statistics and details of changes throughout the time series;
- **Relevance to users** – the users of the statistics, and our engagement;
- **Assured quality** – the accuracy, reliability and coherence of the statistics;
- **Orderly release** – our timescales for the production, quality assurance and publication of the statistics;
- **Accessibility and Clarity and insight** – the format of our statistics and where they can be found;
- **Data governance** – information security and data management

Rail safety statistics is an annual release, providing data on the mainline, London Underground and non-mainline networks to provide a comprehensive overview of safety across Great Britain. ORR publishes quality reports on other ORR statistics which can be found on the [ORR Data Portal](#).

¹ Suitable data sources: Statistics should be based on the most appropriate data to meet intended uses. The impact of any data limitations for use should be assessed, minimised and explained.

Sound methods: Producers of statistics and data should use the best available methods and recognised standards, and be open about their decisions.

Methodology

The data contained within this release and associated tables are sourced from:

- RSSB’s Safety Management Information System (SMIS) – the industry’s national database for recording of safety related events that occur on the Great Britain mainline rail network.
- London Underground’s Safety and Environment Analysis (LUSEA) – records information on all safety related incidents on the London Underground network.
- Office of Rail and Road (ORR) Webform - records safety incidents which occur on non-mainline railways including heritage operators, tramways, light rail systems and other operators on non-Network Rail infrastructure in Great Britain.
- British Transport Police – statistics on assaults to passengers and members of the public.

The rail safety statistical release covers the following areas:

- Fatalities and injuries – the number of fatalities and injuries to workforce, passengers and members of the public.
- Passenger safety – the number of fatalities and injuries by severity
- Workforce safety – the number of fatalities and injuries by severity and worker type
- Public safety – the number of public fatalities (including suicides) and injuries by severity and person category type
- Train accidents – the number of passenger, workforce and public fatalities (excluding trespass) in train accidents and the number of train accidents by type and severity.

More information on definitions is available in Appendix 6 of RSSB’s Annual Health and Safety Report (site requires registration).
Changes to data previously published

The rail safety statistical release 2018-19 and associated tables include revisions to data previously published. Reasons for changes to data could include changes in reporting or as a result of further investigations into incidents or the development of injuries sustained in previously reported incidents.

Revisions to data within the 2018-19 release:

- Data for passenger, public and workforce safety on the mainline from 2013-14 to 2016-17 have been revised.
- The disaggregation of some ‘Minor injuries’ and ‘Shock and trauma’ data for passenger and workforce safety on the mainline from 2013-14 to 2016-17 is no longer available.
- Data on train accidents on the mainline from 2013-14 to 2017-18 has been revised.

Additional revisions to data in associated tables published at the same time as the 2018-19 release:

- Data for Fatalities and injuries (Table 5.10 and Table 5.18) on the mainline from 2013-14 to 2017-18 have been revised. This is due to incidents being re-categorised when the data has been refreshed.
- In Road rail interface bridge strikes (Table 5.44), mainline data from 2013-14 to 2017-18 have been revised. Disaggregated data by severity and type are no longer available.
- Data on Public Safety (Table 5.22) on the mainline has been revised from 2014-15 to 2017-18.
- Data on Road rail interface fatalities (Table 5.24) on the mainline has been revised for 2016-17.
- Data on Road rail interface near miss and misuse incidents (Table 5.46) on the mainline has been revised from 2014-15 to 2017-18.
- Data on Workforce safety (Table 5.34) on the mainline has been revised from 2013-14 to 2017-18.
- Data on Passenger and public assault (Table 5.15) on the mainline has been revised from 2013-14 to 2017-18.
- Data on Broken rail and buckled rails (Table 5.31) on the mainline has been revised from 2013-14 to 2017-18.
- Data on Broken and buckled rails (Table 5.31) on the mainline has been revised from 2013-14 to 2016-17.
- For train accidents on the mainline, data from 2013-14 to 2016-17 have been revised due to a change in reporting scope for 'Striking animals'. Figures for 'Train fires', 'struck by missiles', 'striking other objects' have also been revised.

Details of the revisions to each table are available in the revisions log. Further information on revisions and data series breaks can be found in the data portal tables via the links on page 12 of this report.
Historical background

- 1840 – Railway Inspectorate established with responsibility of overseeing the safety of British Railways and Tramways
- 1900 – Railway Inspectorate given powers to investigate accidents to staff
- 1990 – Railway Inspectorate becomes part of Health & Safety Executive (HSE)
- 2006 – Railway Inspectorate becomes part of Office of Rail Regulation (ORR) and re-named Her Majesty’s Railway Inspectorate (HMRI)
- 2009 – Renamed the Railway Safety Directorate (RSD)

Railway operators have a statutory requirement to report accidents to RSD, and since 1946 the Railway Inspectorate has published statistical data and key events on an annual basis. Between 1946 and 1991 this was published by calendar year, but since 1991 data has been published by financial year.

In addition to the reporting of accidents, those in the railway industry are subject to the Reporting of Injuries, Disease and Dangerous Occurrences Regulations (RIDDOR). The latest version of this legislation was laid before parliament in June 2013 coming into force on 1 October 2013. RIDDOR, which replaced the Notification of Accidents and Dangerous Occurrences Regulations (1980) in 1985, is the instrument which regulates the statutory obligation to report deaths, injuries, diseases and dangerous occurrences that take place at work or in connection with work.

For more detail on the types of injuries, disease and dangerous occurrences covered by RIDDOR please see the HSE website.
Relevance

Users of statistics and data should be at the centre of statistical production; their needs should be understood, their views sought and acted upon, and their use of statistics supported.

Rail safety statistics are key measures of safety on the mainline, London Underground and non-mainline rail networks in Great Britain, thereby providing the most comprehensive set of statistics on safety on. The safety of all users and those working within the industry is a top priority for the industry and these statistics provide one measure of the success of achieving a safe railway.

Health and safety data published on our data portal is used by a range of groups and individual for planning, analysis, decision making, academic research and data validation.

More detailed information on users of ORR statistics and meeting the needs of users is available on our user engagement webpage.
Assured quality

Producers of statistics and data should explain clearly how they assure themselves that statistics and data are accurate, reliable, coherent and timely.

It is mandatory for all infrastructure managers and railway undertakings operating on Network Rail managed infrastructure, London Underground and non-mainline networks to report all health and safety incidents to ORR who have the responsibility of overseeing the safety of Britain’s railways and tramways.

RIDDOR 2013 provides clear classifications and definitions of the categories of incidents. Incidents reported through the LUSEA and ORR webform are therefore adjusted to ensure that they comply with the categories defined by RIDDOR and there is consistency between the three data sources. The data received from the three sources is subject to a quality assurance process carried out by ORR.

Variance between an estimate and the unknown true value could occur where reportable incidents have not been reported or reported within the incorrect RIDDOR classification. Reasons for such incorrect reporting could include a lack of adequate training by those responsible for reporting incidents or staff involved in incidents not reporting them to those responsible for RIDDOR submissions.

In January 2011 RSSB published an independent review of RIDDOR reporting by Network Rail, its contractors and London Underground which concluded that there had been a significant level of under-reporting of RIDDOR minor injuries by Network Rail staff and its contractor companies between 2005/06 and 2009/10. RSSB estimated that 500 to 600 RIDDOR minor injuries may not have been reported by Network Rail Infrastructure Projects and Maintenance teams over the five year period between 2005/06 and 2009/10. This estimate represents a range of 37% to 42% under reporting for RIDDOR minor injuries. The report also concluded that there had been some under reporting of major injuries to ORR. Improvement schemes implemented since the publication of the report should have helped to decrease the level of under reporting identified by the review.

All data received from LUL, RSSB and BTP are subject to a series of quality assurance checks before publication. We check the data are provided in the correct format, there are no inconsistencies and that trends over time are similar, to ensure accurate data are published.
To ensure the highest achievable levels of coherence and comparability between the three data sources (SMIS, LUSEA and ORR Webform), as part of the quality assurance process, data received from London Underground (LUSEA) and the ORR Webform is adjusted to ensure that it is compliant with RIDDOR classifications.

There were changes to the definition of RIDDOR reportable minor injuries which came into operation from April 6th 2012 which has resulted in a reduction in comparability between minor injuries data recorded before and after this date. Before 6th April 2012 RIDDOR reportable minor injuries were reportable if the injured person was incapacitated for work for more than three consecutive days, after which it changed to seven consecutive days.

Rail safety statistics for the mainline network and LUL are comparable to data published on the RSSB website and by TfL respectively. Occasionally differences may occur as there may have been updates to incident records between publication dates. Reasons for such changes could include changes as a result of further investigations into incidents or the development of injuries sustained in previously reported incidents. For example, where the coroner reports a verdict, previous records may need to be updated to reflect this.

The standardisation of incident reporting through RIDDOR classification provides comparability between the statistics published in this statistical release and those published by other industries based on RIDDOR. These statistics can be found on the Health and Safety Executive website. Other relevant datasets are available from the links below:

- ORR’s Health and Safety Report – Health and safety performance on all of Great Britain’s railways.
- RSSB’s Annual Health and Safety Report – A reference guide to safety trends on Great Britain’s mainline railway.
- HSE’s Health & Safety Statistics – Work-related ill-health, workplace fatalities and injuries, and enforcement in Great Britain.
- BTP’s Crime Statistics – Recorded crimes by area.
Comparability to European statistics

The European Union Agency for Railways\(^2\) collects data on Common Safety Indicators, which are a common set of rail safety data used to monitor the development of safety across Europe. These datasets are available on their website.

\(^2\) Formerly the European Railway Agency (ERA)
Orderly release

*Organisations should commit to releasing their statistics in an open and transparent manner that promotes confidence.*

Rail safety statistics are available on the ORR data portal within six months of the financial year ending, published in September.

The publication schedule available on the ORR website outlines the publication dates for National Statistics quarterly and annual statistical releases and other statistics up to 12 months in advance [https://dataportal.orr.gov.uk/publication-dates-for-statistics/](https://dataportal.orr.gov.uk/publication-dates-for-statistics/).
Accessibility and Clarity and insight

Statistics and data should be equally available to all, not given to some people before others. They should be published at a sufficient level of detail and remain publicly available.

Statistics and data should be presented clearly, explained meaningfully and provide authoritative insights that serve the public good.

All rail statistics data tables can be accessed free of charge on the ORR Data Portal. Charts and commentary about the statistics and trends are provided in the various statistical releases.

The rail safety reports currently published on the data portal are:

- Key statistics - Fatalities and injuries - Table 5.10
- Key statistics - Passenger safety - Table 5.18
- Key statistics - Public safety - Table 5.22
- Key statistics - Road rail interface fatalities - Table 5.24
- Key statistics - Train accidents - Table 5.26
- Key statistics - Road rail interface bridge strikes - Table 5.44
- Key statistics - Road rail interface collision - Table 5.45
- Key statistics - Road rail interface near miss and misuse incidents - Table 5.46
- Key statistics - Workforce safety - Table 5.34
- Passenger and public assault - Table 5.15
- Train accidents with passenger or workforce fatalities - Table 5.27
- Broken rails and buckled rails - Table 5.31

For further information about these statistics please contact the Information & Analysis Team at rail.stats@orr.gov.uk
Data governance

Organisations should look after people’s information securely and manage data in ways that are consistent with relevant legislation and serve the public good.

ORR receives safety data from Rail Safety and Standards Board (RSSB), British Transport Police (BTP), London Underground Limited (LUL) and from dutyholders through our own Webform.

The data are supplied electronically and stored in a data warehouse (ORRbit). Only selected members of staff have access to the data warehouse and access is password protected. The data provision and storage processes have been independently assessed by external consultants Amour Group to ensure they are secure. Internal and external IT vendors also conduct periodic assessments of our systems.

ORR has systems and processes in place to safeguard personal identities/details and commercially restricted information. The statistics are internally validated by two teams before it is granted a ‘publication’ status and viewable on the data portal. Connections to remotely hosted databases are within a secure network and penetration testing has confirmed that the data portal is secure against external attacks.